Bob Dixon

Presiding Commissioner

Rusty MacLachlan

1st District Commissioner

John C. Russell 2<sup>nd</sup> District Commissioner



Shane Schoeller Clerk of the Commission

Christopher J. Coulter, AICP

County Administrator

Megan Applegate Executive Assistant

### **COUNTY COMMISSION**

Greene County, Missouri (417) 868-4112

**Greene County Commission Commission Briefing Minutes** 

Thursday, February 11, 2021 9:30 AM Commission Conference Room 1443 N. Robberson, 10th Floor PLEASE CHECK & RETURN

The Greene County Commission is now offering an alternative to attending the meeting. Please join our meeting from your computer, tablet or smartphone. https://www.gotomeet.me/GCCommissionOffice. You can also dial in using your phone. United States: +1 (872) 240-3412. You will be prompted for a PIN number where you will hit the "#" key and be prompted for an access code: 675-853-269

Attendees: Bob Dixon, Rusty MacLachlan, John Russell, Chris Coulter, Megan Applegate and Donna Barton.

<u>Teleconference Attendees:</u> Jeff Scott, Jeff Bassham, Kevin Barnes, Michael Short, Mike Cagle, Tina Phillips, Jon Mooney, Justin Hill, Conner Swanson, Bill Prince, Rick Kessinger, Angie Crews, Rob Rigdon, Jim Arnott and Rick McConnell.

### Informational Items:

### Health Department-Jon Mooney

- COVID-19 Cases declining, 75 cases is the daily average over the last 7 days lowest since August 2020.
- Hospitalization rates continues to drop, deaths continue to decline.
- Vaccine update: 8.4% of eligible Greene County population have received a vaccination.

### Resource Management-Kevin Barnes

- Campus Update: Highway Department has salted parking lots, sidewalks have been salted by Building Maintenance.
- Jail Facility Update: 27 of 55 weather days used so far.

### Juvenile-Bill Prince

- Raise the age legislation still no clear direction, Greene County is treating 16 year old as Juveniles and 17 year olds are adults.
- Training and technical assistant Grant update.
- Cases update. Law Status Violations numbers are down while Abuse and Neglect cases continue to rise.

#### Sheriff's Office-Sheriff Arnott

- Update on a story that appeared in the Newsleader.
- New K-9 to be donated, looking to have 6 K-9 in total so that each shift has one K-9 available.
- 4 inmates currently in quarantine or are COVID-19 positive, 3 employees currently COVID-19 positive.

Cox Medical Tower • 1443 North Robberson Avenue, 10<sup>th</sup> Floor • Springfield, Missouri 65802 Mailing Address 940 Boonville Avenue • Springfield, Missouri 65802 www.greenecountymo.gov Bob Dixon

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## **COUNTY COMMISSION**

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Informational Items
Health Department
Resource Management
Sheriff
Juvenile

Items for Consideration and Action by the Commission

Other:

Other:

[EX1] Michael Short, Jeff Scott, Connor Swanson and Rick McConnell gave update on bond financing

With no other business the meeting was adjourned.

Working in Jefferson City with other Sheriffs on a Senate bill.





Michael L. Short Managing Director (816) 203-8739 shortm@stifel.com

### **MEMORANDUM**

To: Greene County Commission

Greene County Finance Team

From: External Finance Team

Michael L. Short, Managing Director, Stifel Nicolaus

Rick McConnell, Partner, Armstrong Teasdale

Date: February 11, 2021

Re: Greene County Law Enforcement Center Financing (Phase II)

CC: David Reid, Bryan Cave

Jack Holland, Stifel Nicolaus Connor Swanson, Stifel Nicolaus

As you may recall, the County completed a financing in 2018 for capital improvements, notably the new County law enforcement project through issuance of Certificates of Participation which is a leasehold revenue structure financing (the "Series 2018 Bonds). That financing generated a Project Fund of \$69 million. As set forth in the Official Statement for the Series 2018 Bonds, those funds were to be used for:

Project Component	Description	<b>Projected Cost</b>
Build Operations Center	Construct a new facility on campus to better house the Building Operations Department and General Services.	\$ 4,500,000
Build Jail Expansion	Build a stand-alone building that will tentatively house the Sheriff's Office, Jail Administration, a Booking area, and provide for an estimated additional 384 beds and shell space for another 192 beds attached to the existing jail by a skywalk.	48,006,043
Remodel Jail	Remove jail administration areas and expand the jail kitchen and laundry areas. Jail tower expanded to add 230 beds to the existing capacity of 601.	11,400,000
Remodel Judicial Court Facility	Renovations to remove the Sheriff's Office area and other smaller areas to vacate an estimated 51,055 square feet for the creation of additional courtrooms and court support areas.	4,500,000
	Total	\$68,406,043

Following the Series 2018 Bond financing the County made a decision to relocate the new jail project to a green site, off campus, for long-term operational savings. This resulted in an increase in the overall project budget to approximately \$150 million. With cash allowances and proceeds of the Series 2018 Bonds, there is a gap of roughly \$86 million.

The Series 2018 Bonds were issued with certain covenants to the bondholders. The final Official Statement for the Series 2018 Bonds contains the following statement:

"The County will, pursuant to the Ground Lease, lease the Leased Property to the Trustee, as lessee. The Site contained within the Leased Property consists of the site of the County's existing jail, as well as the area of the proposed expansion of the jail. The insured value of the current jail is \$32,223,858, and the proposed jail expansion is projected to cost approximately \$48,000,000."

In essence, the "Leased Property" is all the property upon which the existing jail sits and the previous expansion was planned. The MAIN point to take from this is that the purchasers of the Series 2018 Bonds were promised (as collateral if you will) a new jail facility on the governmental complex in downtown Springfield. In light of the revised plan, they are not going to get that <u>per se</u>.

In addition, the Series 2018 Bonds were issued with limitations on additional parity (meaning equal to) bonds (using the same Indenture and Leased Property) to \$95 million in total outstanding.

- SO . . . the goal is to provide \$86 million in additional bond proceeds while dealing with the limitations placed on additional bonds contained in the Series 2018 Bonds issuance. The County's external financing team has spent considerable time discussing and planning how to address this goal. We recommend the following:
  - 1. Spring 2021 Series 2021A financing pigging backing off the Series 2018 Bonds. First, we would have to add the new property the County acquired for the law enforcement center to the bond documents for the Series 2018 Bond to be true to what was pledged. Based on the amount of the Series 2018 Bonds currently outstanding, and projected premium from the sale, we believe we could generate \$43 million;
  - 2. Spring 2021 Series 2021B financing in the form of an equipment lease financing to finance the roughly \$7.5 million in equipment contained in the new Law Enforcement Center budget. Based on recent market experience, we believe that the essential nature of the equipment financed and the County's excellent credit rating would allow us to finance \$15 million secured by this \$7.5 million in equipment. It would be short term financing (10 years) so our cash flow analysis takes that into consideration. Premium on that sale could reduce the par amount without effecting the proceeds generated; and

3. Fall 2021 – Series 2021C financing independent of all other financings providing the remaining roughly \$30 million needed to complete the law enforcement Center project secured by other leased property yet to be identified. If the County were ready to proceed with Juvenile and Circuit Court expansion later this year we could enlarge the financing to include those facilities and provide funds not only to complete the Law Enforcement project but also to facilitate those projects. In any event, the final financing of 2021 would be our "catch all" financing to finish what was started in 2018 regardless of how we might massage the size and structure.

These three financing combined would provide the additional funds needed to complete the Law Enforcement Center Project while maintaining the covenants and representations made to purchasers of the Series 2018 Bonds.

One issue being discussed on the national stage (as a part of COVID-19 economic relief) is the re-instatement of tax-exempt advance refundings under the tax code. If that were to occur it would simplify the above by allowing us to simply refund the Series 2018 Bonds and issue new Series 2021 bonds in one transaction. However, momentum for this issue wanes and waxes therefor we do not believe we can reasonably count on it from a planning perspective.

Debt service schedules illustrating financing options (both level debt service and level principal) are attached.

# <u>Level Annual Debt Service Scenario</u> (all financings wrapped to balance)

### **BOND DEBT SERVICE BREAKDOWN**

Greene County, Missouri 2021 Wrap\_Financing

Period Ending	Series 2021B Certificates of Participation	Series 2021A Certificates of Participation	Series 2021C Certificates of Participation	Total
12/31/2021	212,187.50	612,312.50		824,500.00
12/31/2022	509,250.00	1,469,550.00	934,770.83	2,913,570.83
12/31/2023	1,725,725.00	2,026,075.00	1,930,875.00	5,682,675.00
12/31/2024	1,721,700.00	2,025,900.00	1,932,800.00	5,680,400.00
12/31/2025	1,724,600.00	2,027,000.00	1,933,600.00	5,685,200.00
12/31/2026	1,725,300.00	2,027,100.00	1,932,800.00	5,685,200.00
12/31/2027	1,723,800.00	2,021,300.00	1,935,300.00	5,680,400.00
12/31/2028	1,725,000.00	2,024,500.00	1,931,100.00	5,680,600.00
12/31/2029	1,723,800.00	2,021,600.00	1,935,100.00	5,680,500.00
12/31/2030	1,725,100.00	2,027,500.00	1,932,200.00	5,684,800.00
12/31/2031	1,723,800.00	2,027,100.00	1,932,400.00	5,683,300.00
12/31/2032	, ,	3,750,300.00	1,930,600.00	5,680,900.00
12/31/2033		3,750,600.00	1,931,700.00	5,682,300.00
12/31/2034		3,751,600.00	1,930,600.00	5,682,200.00
12/31/2035		3,753,100.00	1,932,200.00	5,685,300.00
12/31/2036		3,750,000.00	1,931,400.00	5,681,400.00
12/31/2037		3,747,200.00	1,933,100.00	5,680,300.00
12/31/2038		3,749,400.00	1,932,200.00	5,681,600.00
12/31/2039		3,751,300.00	1,933,600.00	5,684,900.00
12/31/2040		3,752,700.00	1,932,200.00	5,684,900.00
12/31/2041		3,748,500.00	1,932,900.00	5,681,400.00
	16,240,262.50	57,814,637.50	37,651,445.83	111,706,345.83

### **BOND SUMMARY STATISTICS**

### Greene County, Missouri 2021 Wrap\_Financing

Earliest Dated Date	04/01/2021
Earliest Delivery Date	04/01/2021
First Coupon	09/01/2021
Last Maturity	03/01/2041
Arbitrage Yield	1.664776%
True Interest Cost (TIC)	2.245331%
Net Interest Cost (NIC)	2.469890%
All-In TIC	2,291067%
Average Coupon	3.938607%
Average Life (years)	12.104
Weighted Average Maturity (years)	12.033
Par Amount	75,645,000.00
Bond Proceeds	89,662,325,45
Total Interest	36,061,345.83
Net Interest	22,613,969.13
Bond Years from Dated Date	915,586,250.00
Bond Years from Delivery Date	915,586,250.00
Total Debt Service	111,706,345.83
Maximum Annual Debt Service	5,685,300.00
Average Annual Debt Service	5,608,686.82

<b>Bond Component</b>	Par Value	Price	Average Coupon	Average Life	Duration	PV of 1 bp change
Serial Bond	75,645,000.00	118.530	3.995%	11.934	5.645	66,550.85
	75,645,000.00			11.934		66,550.85
		TIC		All-In TIC	Arbitraș Yie	-
Par Value + Accrued Interest	75	,645,000.00	75,6	45,000.00	75,645,000.0	00
<ul><li>+ Premium (Discount)</li><li>- Underwriter's Discount</li><li>- Cost of Issuance Expense</li><li>- Other Amounts</li></ul>		,017,325.45 (569,948.75)	(5	17,325.45 69,948.75) 92,500.00)	14,017,325.4	5
Target Value	89	,092,376.70	88,6	99,876.70	89,662,325.4	5
Target Date Yield		Multiple 2.245331%	2.	Multiple 291067%	Multip 1.664776	

# <u>Level Principal Debt Service Scenario</u> (all financings wrapped to balance)

### **BOND DEBT SERVICE BREAKDOWN**

Greene County, Missouri 2021 Wrap\_Financing

Period Ending	Series 2021B Certificates of Participation	Series 2021A Certificates of Participation	Series 2021C Certificates of Participation	Total
12/31/2021	212,250	606,562.50		818,812.50
12/31/2022	509,400	1,455,750.00	935,504.17	2,900,654.17
12/31/2023	1,947,500	3,371,575.00	2,365,075.00	7,684,150.00
12/31/2024	1,891,500	3,303,500.00	2,317,300.00	7,512,300.00
12/31/2025	1,833,300	3,225,700.00	2,262,700.00	7,321,700.00
12/31/2026	1,775,100	3,147,900.00	2,203,200.00	7,126,200.00
12/31/2027	1,716,900	3,065,200.00	2,148,800.00	6,930,900.00
12/31/2028	1,658,700	2,987,600.00	2,094,400.00	6,740,700.00
12/31/2029	1,600,500	2,910,000.00	2,040,000.00	6,550,500.00
12/31/2030	1,542,300	2,832,400.00	1,985,600.00	6,360,300.00
12/31/2031	1,484,100	2,754,800.00	1,931,200.00	6,170,100.00
12/31/2032		2,677,200.00	1,876,800.00	4,554,000.00
12/31/2033		2,599,600.00	1,822,400.00	4,422,000.00
12/31/2034		2,522,000.00	1,768,000.00	4,290,000.00
12/31/2035		2,444,400.00	1,713,600.00	4,158,000.00
12/31/2036		2,366,800.00	1,659,200.00	4,026,000.00
12/31/2037		2,289,200.00	1,604,800.00	3,894,000.00
12/31/2038		2,211,600.00	1,550,400.00	3,762,000.00
12/31/2039		2,134,000.00	1,496,000.00	3,630,000.00
12/31/2040		2,056,400.00	1,441,600.00	3,498,000.00
12/31/2041		1,978,800.00	1,387,200.00	3,366,000.00
	16,171,550	52,940,987.50	36,603,779.17	105,716,316.67

### **BOND SUMMARY STATISTICS**

# Greene County, Missouri 2021 Wrap\_Financing

Earliest Dated Date Earliest Delivery Date First Coupon Last Maturity	04/01/2021 04/01/2021 09/01/2021 03/01/2041
Arbitrage Yield True Interest Cost (TIC) Net Interest Cost (NIC) All-In TIC Average Coupon	1.534870% 2.043855% 2.245786% 2.097371% 3.921045%
Average Life (years) Weighted Average Maturity (years)	10.049 10.021
Par Amount Bond Proceeds Total Interest Net Interest Bond Years from Dated Date Bond Years from Delivery Date Total Debt Service Maximum Annual Debt Service Average Annual Debt Service	75,835,000.00 89,173,081.10 29,881,316.67 17,114,581.82 762,075,416.67 762,075,416.67 105,716,316.67 7,684,150.00 5,307,932.22

<b>Bond Component</b>	Par Value	Price	Average Coupon	Average Life	Duration	PV of 1 bp change
Serial Bond	75,835,000.00	117.588	3.989%	9.879	5.431	60,004.65
	75,835,000.00			9.879		60,004.65
		TIC		All-In TIC	Arbitı Y	rage ield
Par Value + Accrued Interest	75	,835,000.00	75,8	35,000.00	75,835,000	0.00
<ul><li>+ Premium (Discount)</li><li>- Underwriter's Discount</li><li>- Cost of Issuance Expense</li><li>- Other Amounts</li></ul>		,338,081.10 (571,346.25)	(5	38,081.10 71,346.25) 92,500.00)	13,338,081	.10
Target Value	88	,601,734.85	88,2	09,234.85	89,173,081	.10
Target Date Yield		Multiple 2.043855%	2.	Multiple .097371%	Mult 1.53487	<b>A</b>